# Health Reform Update: Work in Congress and by the Administration

Gabrielle de la Guéronnière, Legal Action Center NASADAD Annual Meeting May 24, 2017

## Health Reform Activity in Washington: The American Health Care Act

- Major provisions of the House-approved American Health Care Act (AHCA)
  - Medicaid
    - Imposes per capita caps and gives states the option for a block grant
      - Allows states to impose work requirements
    - Phases out the Medicaid expansion
    - Estimated \$880 billion in federal Medicaid cuts
      - With anticipated funding cuts, states could seek to change their Medicaid program by limiting benefits, capping enrollment, charging some enrollees premiums, and/or imposing work requirements, etc

### Health Reform Activity in Washington: The American Health Care Act

- Commercial insurance
  - Eliminates income-based tax credits and subsidies, replaces with less generous age-based subsidies
  - Ends individual mandate, uses continuous coverage requirements
    - If there is a gap in coverage during the calendar year lasting at least 63 continuous days, insurers can impose a 30 percent increase in premiums for one year
  - Allows states to waive EHB requirements
    - Continued requirements to cap out-of-pocket expenditures and prohibit lifetime or annual limits?
  - Allows states to waive community rating protections for people with preexisting conditions
    - Stability funds for high-risk pools, etc.
  - Eliminates \$839 billion in taxes currently helping to finance the ACA

# Health Reform Activity in Washington: Scoring the AHCA

- Anticipating today's CBO score: key to next steps in the Senate
  - How many would lose insurance under the AHCA?
    - CBO estimated previous version of the AHCA would result in 24 million people losing coverage
  - What is the cost?
    - Complexity of this score given the many state options in the AHCA
  - Do all of the AHCA's provisions comply with the rules of the budget reconciliation process?
    - Provisions must have a direct impact on the federal budget by either adding to or reducing federal spending
    - Senate must save as much or more than the House bill
  - What are the implications for employer-based coverage?

### Health Reform Discussions in the Senate

- Landscape and recent activity
  - Budget reconciliation rules allow for a simple majority vote
    - Republicans can only lose two votes; huge range of views within the caucus about repealing/replacing the ACA
      - Senators from states that have expanded Medicaid and those that have not
    - For provisions that don't meet the budget reconciliation rules, would need 8 Democratic Senators' support
      - "Third bucket" bills
  - Not expecting regular order/a committee hearing process
    - Several working groups are convening, mostly only Republicans
    - Majority Leader McConnell is expected to work with Senate leadership to draft a bill
    - A vote could happen in June or July
      - Want to turn to tax reform and spending bills

# Health Reform Discussions in the Senate: Issues Being Considered

- How should health care be financed? How can costs be addressed?
  - Is it the federal government's role to finance health care?
  - If yes, continued use of taxes and other mechanisms used by the ACA?
- Should it be a priority for insurance to be affordable?
  - Continued expanded eligibility of Medicaid funded mostly by the federal government? If not, how to phase out the expansion?
  - Continued premium and cost-sharing subsidies to make private insurance more affordable? What should be the basis of these subsidies?

# Health Reform Discussions in the Senate: Issues Being Considered

- Should states and plans be given more flexibility about what to cover/how to manage benefits?
  - Will the structure of Medicaid be changed with per capita caps and block grants?
    - Will this actually grant states more flexibility or is this only a federal funding cut and cost shift to states?
  - Will consumer protections be maintained?
- Is it possible to retain the parts of the law people like and replace those they don't?
  - Will the Medicaid expansion be continued?
  - If the individual mandate is repealed, what will be the mechanism to get healthy people into the risk pool?
    - Use of auto enrollment? Use of continuous coverage requirements? Ability to include enough funding for high-risk pools?

### Health Reform Activity through the Administration

- Future of the cost-sharing reduction subsidies
  - Another 90-day delay; close to deadline for plans to decide their participation for 2018 plan year
    - \$7 billion, 7 million people
  - Significant uncertainty and concern from insurers, providers, state regulators, and consumers
- Eliminating or amending ACA regulations
- Work through CMS
  - Promoting state flexibility through waivers and other mechanisms
    - Proposals to impose work requirements and drug testing
  - Continued recognition of the opioid crisis
    - Work to improve MAT coverage and access?
    - IMD waivers
    - Implementation of the Medicaid/CHIP rule for MH/SUD parity
- The White House Opioid Commission

#### **CWH Recommendations**

- Protecting and building on the gains we've made
  - Work in coalition with our allies
- Continue requiring coverage of SUD and MH services and medications and requiring that the coverage be at parity with other health care benefits.
- Continue expanded Medicaid coverage and mechanisms that make private insurance coverage more affordable for and accessible to people with or at risk for MH and SUD.
- Maintain the current structure of the Medicaid program, a critically important safety net program for adults and children with SUD and MH care needs.

#### CWH Recommendations (cont'd)

- Maintain requirements for insurers to have adequate networks of MH and SUD care providers.
- Retain protections for people with pre-existing conditions.
- Strengthen service delivery of quality MH and SUD care.
- Continue to support integration of MH/SUD care with the broader health care system.
  - Regardless of the federal framework, we will continue working to ensure there is good coverage for and access to SUD and MH care
  - This will require continued work in Washington and around the country

#### **Questions and Discussion**

Gabrielle de la Guéronnière

gdelagueronniere@lac-dc.org

202-544-5478

www.lac.org